E Harry Kim

Mayor



Christopher J. Yuen

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Deputy Director

# County of Hawaii PLANNING DEPARTMENT

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February 20, 2008

Ms. Lisa Schlichting P. O. Box 1523 Wailuku, HI 96793

Dear Ms. Schlichting:

SUBJECT:

VARIANCE-VAR 07-090

Applicant:

LISA SCHLICHTING

Owners:

LISA SCHLICHTING, ET AL.

Request:

Variance from Chapter 23, Subdivisions, Article 6,

Division 2, Improvements Required, Section 23-84,

Water Supply, (1)(2)

Tax Map Key: 2-9-004:012, (SUB 07-000535)

After reviewing the subject variance application, the Planning Director certifies the approval of Variance-VAR 07-090 subject to variance conditions. The variance allows proposed 3-lot subdivision (SUB 07-000535: 2-building lots and 1-road remnant lot) of subject TMK property without providing a water supply system meeting the minimum requirements of the County-DWS. The variance is from Hawaii County Code, Chapter 23, Subdivisions, Article 6, Division 2, Improvements Required, Section 23-84, Water Supply, (1)(2).

The Planning Director has concluded that the variance from the minimum subdivision water system requirements be approved based on the following findings:

#### **BACKGROUND**

1. **Location**. The subject TMK property, Lot 43 containing approximately 31.244 acres, being Grant 6067 to Antone Crivela, and situated at Kaiwiki 3<sup>rd</sup>. Homesteads, Kaiwiki, Hawaii.

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- 2. **Zoning**. The subject property is zoned Agricultural (A-10a) by the County and designated Agriculture "A" by the State Land Use Commission (LUC).
- 3. **Subdivision Request/PPM**. The applicant and others submitted subdivision application (SUB 07-000535) and preliminary plat map (PPM), dated September 29, 2006, proposing to subdivide subject TMK property into 2 building lots and 1 road remnant lot. Further action on subdivision application is being deferred pursuant to letter in the subdivision file dated June 1, 2007.
- 4. **Variance Application**. The applicant submitted Variance Application-VAR 07-090 on December 10, 2007.

# 5. Agency Comments and Requirements-VAR 07-090:

- a. The State Department of Health (DOH) memorandum is dated
   December 26, 2007. Refer to DOH memorandum in variance file.
- b. The Hawaii County Fire Department memorandum dated December 30, 2007 state in part the following:
  - "In that the catchment system will also be used for fire protection, it is recommended that the fire department connection to the tank be located in an area accessible by fire apparatus with approved fire connection."
- c. The Department of Water Supply (DWS) memorandum, dated January 3, 2008 states in part:
  - "We have reviewed the subject application and our comments to you in our letter dated May 14, 2007, still stand."
- 6. **Notice to Surrounding Owners**. The applicant submitted copy of revised notice sent to surrounding property owner(s) within 300 feet of subject TMK property and US postal certified mail receipts dated January 16, 2008. Notice of this application was published in the Hawaii Tribune Herald and West Hawaii Today on December 26, 2007.

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**Posted Sign**. The applicant submitted 2-photographs of sign on subject TMK property on January 22, 2008 and sign affidavit dated February 14, 2008 regarding posted sign for the variance file.

7. Comments from Surrounding Property Owners or Public. No other agency comments were received and no objections were received from surrounding property owners or public.

Therefore, after considering the circumstances and variance background information, rainfall information provided by the applicant, agency comments, and other comments from a surrounding property owner, the Planning Director has determined that there are special or unusual circumstances applying to the TMK property which exist either to a degree which deprives the applicant or owners of property rights that would otherwise be available or to a degree which obviously interferes with the best use or manner of development of the subject property.

#### <u>ALTERNATIVES</u>

The DWS memorandum dated May 14, 2007 in subdivision file (SUB 07-000535) states in part the following:

"Please be informed that the subject property is not within the service limits of the Department's existing water system facilities.

The nearest Department of Water Supply water system facility is at the end of an existing 6-inch waterline along Government Main Road, approximately 3 miles from the property in the vicinity of Hakalau School.

Therefore, the Department's existing water system facilities cannot support the proposed subdivision at this time. Extensive improvements and additions, which may include, but not be limited to, source, storage, booster pumps, transmission, and distribution facilities, would be required. Currently, sufficient funding is not available from the Department for such improvements and no time schedule is set."

The first alternative requires the applicant to make "extensive improvements and additions" to the existing county DWS water system located approximately 3 miles away from the subject TMK property in accordance with the DWS memorandum dated May 14, 2007 in the subdivision file.

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The second alternative would be to design, drill and develop private wells and install the necessary water system improvements in accordance with DWS standards.

In view of the above, there are no other reasonable alternatives in resolving the difficulty of the applicant. The imposition of improving the existing public water system or providing an approved alternative private water system meeting DWS standards for proposed 3-lot subdivision (SUB 07-000535 would be putting excessive demands upon the applicant when a more reasonable alternative is available.

### INTENT AND PURPOSE-WATER VARIANCE

The intent and purpose of requiring a water system for and within a proposed subdivision is to assure that adequate water within the available for human consumption and fire protection.

Section 23-84 of the Subdivision Code requires that all new subdivisions have a water system meeting with the minimum requirements of the Department of Water Supply. The State Department of Health has no specific rules or regulations relating to the utilization, construction or inspection of private roof or rain catchment water systems for potable or emergency uses.

The alternative to a water system proposed by the applicant or "water variance" to allow and utilize privately owned individual rain water catchment systems for 2-building lots proposed by the 3-lot subdivision application can meet the intent and purpose of the Subdivision Code; and, allowed pursuant to Planning Department Rule 22-Water Variance, effective February 25, 2006. Generally, Rule 22 is both a rule and statement of criteria to be used so that consistent decisions can be made on water variance requests. Section 23-84 of the Subdivision Code requires a water system, and Rule 22 limits subdivisions requesting a variance from water supply to six (6) lots, and, requires that a proposed subdivision requesting a variance to allow individual rainwater catchment systems for potable and emergency needs must receive a minimum 60 inches of annual rainfall for each lot served by catchment. Rule 22, states in part:

#### "22-4 Minimum rainfall.

Except as provided in Rule 22-6, all lots to be served by catchment shall be served by catchment shall have an average annual rainfall of not less than 60". The annual rainfall can be proven by rainfall records at comparable rain gauges, or by the USGS rainfall map."

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The analysis of existing rainfall within the subject property utilizing maps at the Planning Department and information provided by the applicant indicate that there is adequate rainfall within the subject property and surrounding areas to support individual or separate private rainwater catchment systems for potable and emergency uses for the proposed subdivision. The rainfall map submitted by the applicant compared with the isohyet map study from Planning Department's GIS data base denotes subject TMK or proposed subdivision is situated between the 196 + inch isohyet line and 236 + inch isohyet line; and, other rain gauge information obtained from Hawaii State Climate Office (HSCO) records, indicate the proposed 3-lot subdivision is near rain gauge "HONOMU MAUKA 138". According to historical HSCO rainfall records, the mean annual rainfall measured between 1949 (sic)-1978 for "138" was 205.68 inches. The analysis of the applicant's submittals, Planning Department's isohyet map study, and historical or annual rainfall data maintained by HSCO for a rain gauge near subject TMK property indicate the proposed subdivision will receive at least 60+ inches of rainfall annually. The proposed subdivision meets Rule No. 22-Water Variance.

The applicant's variance application was acknowledged by letter dated December 18, 2007 and additional time was requested by the applicant to send notice to surrounding property owners. The applicant requested an extension of time to send notice of variance to surrounding property owners and granted extension of time to the Planning Director to render decision on the variance application to February 22, 2008.

Based on the foregoing findings, this variance request would be consistent with the general purpose of the zoning district and the intents and purposes of the Zoning Code, Subdivision Code and the County General Plan. Furthermore, the variance requested will not be detrimental to the public's welfare and will not cause substantial adverse impact to the area's character and to adjoining properties.

## VARIANCE DECISION-CONDITIONS

The variance request to allow a proposed 3-lot subdivision of the subject TMK property without providing a water system meeting DWS standards is **approved** subject to the following variance conditions:

1. The applicant, owners, their assigns, or successors shall be responsible for complying with all stated conditions of approval.

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- 2. WATER VARIANCE: The owners, their assigns, or successors shall file a written agreement or approved written document with the Planning Department within one (1) year from the issuance of tentative subdivision approval and prior to receipt of final subdivision approval of SUB 07-000535. This written agreement shall contain the following deed language, being covenants, conditions, and restrictions affecting lots not serviced by a County water system or pending 3-lot subdivision application and shall be duly recorded at the Bureau of Conveyances of the State of Hawaii by the Planning Department at the cost and expense of the owners:
  - a. The owners agree and accept the fact that a County dedicable public water system is not now able to service the proposed subdivision SUB 07-000535. Should the Council adopt a Unified Impact Fees Ordinance setting forth criteria for the imposition of exactions or the assessment of impact fees, conditions included herein shall be credited towards the requirements of the Unified Impact Fees Ordinance.
  - b. The owners agree and accept the fact that the County will not, at this time, bear the responsibility of supplying public water to the proposed building lots created by SUB 07-000535 not serviced by a County water system. No further subdivision of the lots created by SUB 07-000535 will be permitted unless county water system requirements and other requirements of Chapter 23, Subdivisions, are met.
  - c. Any lots created by SUB 07-000535 may not be made subject to a condominium property regime.
  - d. Any dwelling constructed on a proposed lot not serviced by a County water system shall be provided with and maintain a private potable rain catchment system which includes a minimum 6000-gallon water storage capacity for domestic consumption or potable uses. This private water catchment system shall adhere to the Department of Public Works, Building Division's "Guidelines for Owners of Rain Catchment Water Systems" as well as the State Department of Health requirements related to water testing and water purifying devices.

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- e. Each permitted dwelling shall be provided with and maintain a private water supply system which includes an additional minimum 3,000 gallon water storage capacity for fire fighting and emergency purposes. The location and capacity of the emergency water supply system, including the necessary compatible connector system, shall meet with the approval of the Hawaii County Fire Department. The Hawaii County Fire Department also advises as a precautionary measure for other uninhabited agricultural structures that consideration be given to the provision of a similar water storage system for fire fighting and emergency purposes.
- f. In the event that there are any amendments or changes to the subdivision after the agreement is signed, the applicant shall be responsible for informing the County Planning Department of such amendments or changes so that the agreement can be amended concomitantly. Further, the written or recorded agreement shall be binding upon the owner(s), their successors or assigns and shall be incorporated as an exhibit and made part of each agreement of sale, deed, lease, or similar documents affecting the title or ownership of the existing property or approved subdivided lots.
- g. In the event that the County notifies the owner(s) of the lot(s) created by SUB 07-000535 that the County Water System has been upgraded or an improvement district initiated to enable service to the lots created by SUB 07-000535, the owner(s) of the lot(s) created by SUB 07-000535 shall participate in such improvement district or shall pay their pro-rata share of the upgrade and installation of laterals, as determined by the Department of Water Supply.
- h. The subdivider and all grantees, successors, and assigns acknowledge that the parcel was created by a variance from the normal subdivision requirements of Hawaii County, and that there are no special or unusual circumstances applying to the property which deprive the owner of substantial property rights or to a degree which obviously interferes with the best use or manner of development of the property, and hence, no grounds exist or will exist for a variance from the subdivision code to permit further subdivision of the property, and that changes in the owner's

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personal or financial situation after acquiring the property also will not constitute grounds for a variance from the subdivision code to permit further subdivision of the property.

- 3. The subdivision application's final plat map shall meet all the requirements of the Hawaii County Zoning Code and the Subdivision Code not covered by this variance.
- 4. The subdivider, owner(s), their assigns or successors shall pay any outstanding real property taxes and comply with all other applicable State statutes and County ordinances pertaining to building improvements and land use.

Should any of the foregoing stated conditions not be complied with, the Planning Director may proceed to declare the subject Variance null and void.

Sincerely,

CHRISTOPHER J. YUEN

Planning Director

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Manager-DWS

SUB 07-000535