Harry Kim
Mayor



## County of Hawaii

## PLANNING COMMISSION

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November 6, 2003

Mr. Wayne China P.O. Box 2133 Aiea, HI 96701

Dear Mr. China:

Special Permit Application (SPP 03-015)
Applicant: VoiceStream PCS II Corporation
Permett: Construction of 100 Foot Telecom:

Request: Construction of 100-Foot Telecommunication Tower

and Related Improvements Tax Map Key: 9-6-62:54

The Planning Commission at its duly held public hearing on October 17, 2003, voted to approve the above-referenced application. Special Permit No. 1225 is hereby issued to allow the construction of a 100-foot lattice telecommunication tower, appurtenant equipment cabinets, chain link fence enclosure, and related improvements on a 10,000 square foot area within the State Land Use Agricultural District. The area is a portion of a 2-acre lot located at the southeast corner of Palm Parkway and Reef Circle Mauka within the Hawaiian Ocean View Estates Subdivision, Kahuku, Kaʻu, Hawaii.

Approval of this request is based on the following:

The granting of this request would promote the effectiveness and objectives of Chapter 205, Hawaii Revised Statutes, as amended. The State Land Use Law and Regulations are intended to preserve, protect and encourage the development of lands for those uses to which they are best suited in the interest of the public welfare of the people of the State of Hawaii. In the case of the Agricultural District, the intent is to preserve or keep lands of high agricultural potential in agricultural use. Judge J. Nakayama of the State of Hawaii Supreme Court filed a ruling on May 20, 1999, and affirmed the circuit court's reversal of the Board of Appeals order that HRS, Section 205-4.5(1) permits telecommunication towers as of right in the State Land Use Agricultural District.

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Therefore, a Special Permit is now required to establish a telecommunication tower on State Land Use Agricultural lands. Prior to this ruling, the Planning Department considered telecommunication towers as a permitted use under Section 205-4.5(a)(7) which states "public, private and quasi-public utility lines and roadways, transformer stations, communications equipment buildings . . ." The applicant proposes to construct an unmanned, 100-foot lattice telecommunication tower, appurtenant equipment cabinets, chain link fence enclosure, and related improvements. The proposed facility will occupy approximately 10,000 square feet on a parcel approximately two acres in size. Currently, there is very limited wireless telephone service in the area. The proposed new telecommunication facility will provide coverage to the immediate communities mauka and makai of Highway 11, including HOVE and surrounding properties in South Point and towards the Honomalino areas.

The granting of this request would promote the effectiveness and objectives of Chapter 205A, Hawaii Revised Statutes, relating to the Coastal Zone Management Program. The project site is located in the Hawaiian Ocean View Estates Subdivision, approximately 6.5 miles from the nearest coastline. The property has been partially graded in the past; thus, it is unlikely that any archaeological features or threatened species of flora or fauna are present on the property. By letter dated July 3, 2003, the State Department of Land and Natural Resources Historic Preservation Division has concluded that the project would have "no effect" on historic and cultural resources. There is no record of a designated public access to the shoreline or mountain areas traversing the property. The project site is located approximately two miles from the nearest coastline, and therefore, will not be impacted by coastal hazard and beach erosion. The proposed project will not impact any recreational resources, scenic and open space or visual resources, coastal ecosystems and marine coastal resources.

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The desired use will not adversely affect the surrounding properties. Surrounding properties are mostly vacant, although there are scattered residences in the area. The property is located two miles mauka of Highway 11 in the Hawaiian Ocean View Estates Subdivision. The proposed tower site will be fenced and self-contained, with periodic maintenance and repair. Because the proposed project is situated in the Agricultural zoned district, the applicant will be required to comply with 30-foot front yard setbacks, and 20-foot side yard setbacks. The generator will emit some noise only when in operation. According to the applicant, the existing vegetation provides a visual barrier of the lower portion of the proposed tower from the adjoining streets. The proposed tower will visually blend in with the skyline due to the northern location of the site on a hillside, and will be painted a non-reflective gray to reduce any visual impact to the surrounding area. The property is located mauka of a majority of the populated areas of HOVE. Furthermore, the Telecommunications Act of 1996 recognizes the absence of health hazards from radio wave transmissions and accordingly prohibits local authorities from regulating the placement of communication towers based on environmental effects as

long as those towers comply with the Federal Communication Commission's guidelines. As the proposed microwave tower has been designed to and will comply with the FCC's guidelines, no significant adverse impact to surrounding properties is expected. In addition, no objections or concerns were received from the community.

The desired use will not unreasonably burden public agencies to provide roads and streets, sewers, water, drainage, school improvements, police and fire protection. The proposed development will not require additional services. Only telephone and electricity is required for the proposed use. Access to the site is via Highway 11 to Tiki Lane, onto Ocean View parkway, and Reef Circle Mauka. Highway 11 has an approximate 60-foot right-of-way. All roads in HOVE are privately owned. The proposed facility will provide much needed communication services in the Ocean View area.

Unusual conditions, trends and needs have arisen since the district boundaries and regulations were established. In the 1960's and 1970's, the State's agricultural district boundaries and regulations were established and subsequently amended pursuant to HRS Chapter 205. The State Land Use Commission was created in 1961, and interim regulations and temporary district boundaries became effective in 1962. Subsequently, the regulations and Land Use District Boundaries became effective in August, 1964. At that time, the predominant means of audio communication was by traditional telephone service, and public, private and quasi-public utility lines and roadways including communication equipment buildings were permitted uses within the State Land Use Agricultural District. However, changes in technology in recent years have advanced beyond what the Land Use Law had envisioned for radio and telecommunications. While the State Land Use Law recognizes the need for public, private and quasi-public utility lines and roadways to be permitted within the Agricultural districts, Section 205-4.5 does not specifically permit telecommunication towers on Agricultural designated lands. According to a recent Supreme Court Ruling, a Special Permit is required in order to establish a telecommunication tower within the State Land Use Agricultural District.

The use will not substantially alter or change the essential character of the land and the present use. No significant amount of land or vegetation will be removed to alter or change the characteristics of the land, as the proposed project will occupy approximately 1/8 of the entire two-acre area. As the property is currently vacant, the proposed use will not significantly change the present use of the land or substantially alter the essential character of the land. There is no record of a designated public access to the shoreline or mountain areas traversing the property. Further, there is no evidence of valued cultural, historical or native resources, nor evidence of any traditional and customary Native Hawaiian rights being practiced on the site.

The lands upon which the proposed use is sought is not unsuitable for the uses permitted in the district, however, the proposed uses will not interfere with permitted uses. The property is zoned Agricultural (A-1a) and falls within the State Land Use designation of Agricultural. As such, a Special Permit is necessary to establish the proposed use, to allow for uses other than agricultural uses on the subject property. The property, as well as surrounding properties, are currently not in agricultural use. Therefore, no active agricultural activities will be diminished. As the proposed facility will occupy approximately 10,000-square feet of a two-acre parcel, the proposed use will not remove significant lands from agricultural use and would not be contrary to the objectives of the State Land Use Law for the Agricultural District. The property has limited agricultural uses, and is designated as Existing Urban Development by the ALISH map. The Land Study Bureau's Overall Master Productivity soil rating for the property is "E" or "Very Poor." Therefore, the potential for agricultural uses is minimal, as the soil conditions within the site and surrounding area would preclude intensive agricultural activities from being conducted on the site.

The proposed use is consistent with the goals, policies and standards of the General Plan. The General Plan LUPAG Map designation for the property is Extensive Agricultural, which includes pasturage and range lands. Although a portion of the property will be used for the proposed development, the majority of the two-acre parcel will continue to be vacant. Finally, the proposed request would complement and be consistent with the Land Use, Economic, and Public Utilities elements of the General Plan.

Based on the above considerations, the request to construct an unmanned, 100-foot lattice telecommunication tower, appurtenant equipment cabinets, chain link fence enclosure and related uses would be an unusual and reasonable use of land within the State Land Use Agricultural District, which would not be contrary to the objectives sought to be accomplished by the State Land Use Law Rules and Regulations.

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This request is approved subject to the following conditions. Should any of these conditions not be met or substantially complied with in a timely fashion, the Planning Director may initiate procedures to revoke this permit.

- 1. The applicant, successors or assigns shall comply with all of the stated conditions of approval.
- 2. Construction of the proposed development shall be completed within five years from the effective date of this permit. Final Plan Approval by the Planning Director in accordance with the Zoning Code Sections 25-2-71(c)(3), 25-2-72, 25-2-74 and 25-4-12 shall be secured prior to the commencement of construction. Development plans shall identify existing and proposed structures, fire protection

measures, roadways, driveway and parking areas, fencing and any landscaping associated with the proposed uses. Tower and antenna plans shall be stamped by a structural engineer. Front yard setbacks of 30 feet and side yard setbacks of 20 feet shall apply to the subject property.

- 3. Co-location or any expansion on the proposed tower and antennae shall be allowed within the parameters of the proposed building height and envelope as represented.
- 4. Within 120 days of the permanent abandonment of the tower, the applicant shall remove the microwave tower, antenna and accessory structures, with the exception of the concrete foundation. The applicant shall provide written notification to the Planning Director of such removal.
- 5. Should any remains of historic sites, such as rock walls, terraces, platforms, marine sell concentrations or human burials be encountered, work in the immediate area shall cease and the Department of Land and Natural Resources-Historic Preservation Division (DLNR-HPD) shall be immediately notified. Subsequent work shall proceed upon an archaeological clearance from the DLNR-HPD when it finds that sufficient mitigative measures have been taken.
- 6. Comply with all applicable rules, regulations and requirements of the affected agencies for the development of the subject property, including the Federal Aviation Administration and Federal Communications Commission.
- 7. Upon compliance with applicable conditions of approval, and upon completion of construction for any portion of the development, the applicant shall submit a status report, in writing, to the Planning Director.

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- 8. An extension of time for the performance of conditions of the permit may be granted by the Planning Director upon the following circumstances:
  - A) Non-performance is the result of conditions that could not have been foreseen or are beyond the control of the applicant, successors or assigns, and that are not the result of their fault or negligence.
  - B) Granting of the time extension would not be contrary to the General Plan or the Zoning Code.
  - C) Granting of the extension would not be contrary to the original reasons for the granting of the permit.

D) The time extension granted shall be for a period not to exceed the period originally granted for performance (i.e., a condition to be performed within one year may be extended for up to one additional year).

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This approval does not, however, sanction the specific plans submitted with the application as they may be subject to change given specific code and regulatory requirements of the affected agencies.

Should you have any questions, please contact Norman Hayashi of the Planning Department at 961-8288.

Sincerely,

Fred Galdones, Chairman

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Planning Commission

Lvoicestreamspp03-015PC

cc:

Department of Public Works

Department of Water Supply

County Real Property Tax Division

State Land Use Commission

Department of Land & Natural Resources

Rodney Haraga, Director/DOT-Highways, Honolulu